

Financial Statements and Independent Auditor's Report

June 30, 2020

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Official Roster June 30, 2020

DIRECTORS	POSITION	MEMBER GOVERNMENT/TITLE	
Billy Moore	Chair	McKinley County - County Commissioner	
Glo Jean Todacheene	1st Vice-Chair	San Juan County - County Commissioner	
Martha Garcia	2nd Vice-Chair	Cibola County - County Commissioner	
Louie Bonaguidi	Board Treasurer	City of Gallup - Citizen Appointee	
Linda Rodgers	Member	City of Farmington - City Councilor	
Steve Mueller	Member	City of Aztec - City Manager	
Jason Thomas	Member	City of Bloomfield - City Engineer	
Fran Palochak	Member	City of Gallup - City Councilor	
Allan Landavazo	Member	City of Gallup - City Councilor	
Maryann Ustick	Member	City of Gallup - City Manager	
Anthony Dimas	Member	McKinley County - County Manager	
Bill Lee	Member	McKinley County - County Manager	
Tommy Nelson	Member	McKinley County - County Commissioner	
Erik Garcia	Member	City of Grants - City Councilor	
Modey Hicks	Member	City of Grants - Mayor	
Judy Horacek	Member	Cibola County - Commissioner	
Ellen Baca	Member	Village of Milan - Trustee	
Administrative Officer  Evan Williams, Executive Director & Board Secretary ex officio			



### **Independent Auditors' Report**

**Board of Directors** Evan Williams, Executive Director Northwest New Mexico Council of Governments Honorable Brian S. Colón, Esq., New Mexico State Auditor Office of the State Auditor

### **Report on Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the businesstype activities, each major fund, and the budgetary comparison for the general fund of the Northwest New Mexico Council of Governments (the "Council"), as of and for the year ended June 30, 2020 and the related notes to the financial statements, as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

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We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the budgetary comparison for the general fund of the Council as of June 30, 2020, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Other Matters**

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4-13 and the Public Employee Retirement Association schedules on pages 46-47 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated October 1, 2020, on our consideration of the Council's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Council's internal control over financial reporting and compliance.

Albuquerque, New Mexico

Pattillo, Brown & Hill, ISP

October 1, 2020

### Management's Discussion and Analysis For the Year Ended June 30, 2020

This section of the financial report presents a discussion and analysis of the Northwest New Mexico Council of Governments (the "Council") financial performance during the fiscal year ended June 30, 2020. Please read it in conjunction with the Council's financial statements, which follow this section.

The Management's Discussion and Analysis and the accompanying financial statements cover all activities of the Council.

### **Financial Highlights**

- During fiscal year 2020, the Council's total net position increased by \$48,446 to \$335,647. This increase was almost completely in governmental activities, which began the year with net position of \$27,922 and ended the year with a net position of \$76,358. Net position of business-type activities increased by \$10 to \$259,289.
- ♦ Expenses of the Council's governmental activities were \$1,301,773 in fiscal year 2020, an increase of \$635,629 from fiscal year 2019 expenses, all of which was for regional community development activities. The increase is primarily attributable to the Prewitt and Milan planned industrial development parks located in Gallup and Milan, New Mexico. Expenses also increased due to the amount of pension expense required to be recognized and to adjust the net pension liability to actual at year-end.

### **Overview of Financial Statements**

This annual report consists of four parts:

- 1. Management's discussion and analysis (this section).
- 2. The basic financial statements.
- 3. Required supplementary information.
- 4. Compliance Section.

The basic financial statements include two kinds of statements that present different views of the Council. The first two statements, the statement of net position and the statement of activities, are Council-wide financial statements that provide both long-term and short-term information about the Council's overall financial status. The remaining statements are fund financial statements that focus on individual parts of the Council, reporting operations in more detail than the Council-wide statements. The fund financial statements include the following:

### Management's Discussion and Analysis For the Year Ended June 30, 2020

- Governmental fund financial statements report how the Council's regional community development activities were financed in the short-term as well as what remains for future spending.
- Proprietary fund financial statements report short and long-term financial information on the Council's Enterprise Loan Fund enterprise.

The financial statements also include notes that explain some of the information in the financial statements and provide more detail. The statements are followed by a section of required supplementary information that provides schedules for the Council's participation in the Public Employees Retirement Association (PERA).

### **Council-wide Statements**

The Council-wide financial statements are designed to provide readers with a broad overview of the Council's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the Council's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position serves as a useful indicator of whether the financial position of the Council is improving or deteriorating.

The statement of activities presents information showing how the Council's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g. accrued vacation leave).

In the statement of net position and the statement of activities, we divide the Council into two kinds of activities:

- Governmental Activities The Council's regional community development activities are reported here. These activities are financed primarily through federal, state and local grants, and membership dues.
- Business-Type Activities The Council's Enterprise Loan Fund operation is reported here.

Management's Discussion and Analysis For the Year Ended June 30, 2020

### **Fund Financial Statements**

The fund financial statements provide detailed information about the most significant funds, not the Council as a whole. Separate funds are established by the Council to help control and manage revenues and expenditures for particular purposes or to show that it is meeting legal responsibilities for using certain grants and other money. The two fund types, governmental and proprietary, use different accounting approaches:

- Governmental Funds Most of the Council's services are reported in governmental funds. Governmental funds focus on how cash and other financial assets flow in and out, and the balances left at year-end are available for spending. Consequently, the governmental funds provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the Council's programs. Because this information does not encompass the additional long-term focus of the Councilwide statements, we provide additional information at the bottom of the governmental funds balance sheet, or on a subsequent page, that explains the relationship (or differences) between the amounts reported in the Council-wide statements (statement of net position and the statement of activities) and the governmental funds statements.
- *Proprietary Funds* When the Council charges customers for the services it provides, these services are generally reported in proprietary funds, which are reported the same way that all activities are reported in the statement of net position and the statement of activities. In fact, the proprietary funds present the same information as the business-type activities reported in the Council-wide statements but provide more detail and additional information, such as a statement of cash flows.

Management's Discussion and Analysis For the Year Ended June 30, 2020

### Financial Analysis of the Council as a Whole

*Net position.* As of June 30, 2020, the Council's total net position increased by \$48,446. Table 1 summarizes the Council's net position of its governmental and business-type activities.

Table 1
The Council's Net Position
As of June 30,

	Gover	Governmental Business-Type		Governmental			
	Act	Activities Activities		Activities		tals	
	<u>2020</u>	<u>2019</u>	<u>2020</u>	<u>2019</u>	<u>2020</u>	<u>2019</u>	
Current and other assets	\$ 558,936	\$ 154,423	\$ 259,289	\$ 259,279	\$ 818,225	\$ 413,702	
Capital assets	432,906	346,372			432,906	<u>346,372</u>	
Total assets	991,842	500,795	259,289	259,279	1,251,131	760,074	
Deferred outflows - pension related	147,082	180,924		_	147,082	180,924	
F							
Current and other liabilities	389,418	19,250	-	-	389,418	19,250	
Long-term liabilities	572,849	476,812			572,849	476,812	
Total liabilities	962,267	496,062			962,267	496,062	
Deferred inflows - pension related	100,299	157,735			100,299	157,735	
Net position							
Net investment in capital							
assets	432,906	346,372	-	-	432,906	346,372	
Restricted	-	-	259,289	259,279	259,289	259,279	
Unrestricted (deficit)	(356,548)	(318,450)			(356,548)	(318,450)	
Total net position (deficit)	<u>\$ 76,358</u>	\$ 27,922	<u>\$ 259,289</u>	\$ 259,279	<u>\$ 335,647</u>	\$ 287,201	

Management's Discussion and Analysis For the Year Ended June 30, 2020

Change in Net Position. Total revenues were \$1,350,209 and \$663,800 for 2020 and 2019 compared with expenses of \$1,301,773 and \$666,191, respectively. The increase in revenues is primarily attributable to increased grant funding for the Prewitt and Milan Industrial Development Parks. Total expenses increased similar to revenues in fiscal year 2020, again as a result of the Prewitt and Milan Industrial Park activities. Table 2 summarizes the Council's change in net position for its governmental and business-type activities:

Table 2 Changes in the Council's Net Position For the Years Ended June 30,

	Governmental Activities			ss-Type vities	Totals	
	2020	2019	2020	2019	2020	2019
Revenues						
Program revenues						
Operating grants and contributions	\$ 551,024	\$ 181,061	\$ -	\$ -	\$ 551,024	\$ 181,061
Capital grants and contributions	105,623	-	-	-	105,623	-
Charges for services	433,639	228,148	-	-	433,639	228,148
General revenues						
Membership dues	234,500	237,625	-	-	234,500	237,625
Donation of capital assets	-	-	-	-	-	-
Gain on sale of capital assets	-	-	-	-	-	-
Miscellaneous income	25,423	16,966	10		25,433	16,966
Total revenues	1,350,209	663,800	10		1,350,219	663,800
Expenses						
Regional community development	1,301,773	666,144	-	-	1,301,773	666,144
Enterprise loan fund				47		47
Total expenses	1,301,773	666,144		47	1,301,773	666,191
Change in net position	48,436	(2,344)	10	(47)	48,446	(2,391)
Net position (deficit), beginning of year	27,922	30,266	259,279	259,326	287,201	289,592
Net position (deficit), end of year	<u>\$ 76,358</u>	\$ 27,922	<u>\$ 259,289</u>	\$ 259,279	\$ 335,647	\$ 287,201

Management's Discussion and Analysis For the Year Ended June 30, 2020

### Governmental activities

Spending for governmental activities was \$1,301,773 and \$666,144 for 2020 and 2019, respectively, which was offset by approximately \$1,350,209 and \$663,800 in revenues primarily from grants and contracts and membership dues. The increase in revenues and expenses is represented by activity related to the Prewitt and Milan Industrial Development Parks which are funded by Federal and State of New Mexico grants.

### Business-type activities

Activity in the Council's Revolving Loan Fund was limited to \$10 of interest income and \$47 of miscellaneous expenses for the years-ended June 30, 2020, and 2019.

### **Financial Analysis of the Council's Funds**

The general fund is the chief operating fund of the Council. During the year ended June 30, 2020, the general fund's fund balance increased \$35,445 to \$177,374. During the year ended June 30, 2019, the general fund's fund balance decreased \$2,307 to \$141,929.

All of the Council's proprietary fund net position is restricted for economic development activities. Net position of the proprietary fund increased by \$10 to \$259,289 at June 30, 2020.

### **General Fund Budgetary Highlights**

General fund budgeted revenues exceeded actual revenues by \$282,882 while general fund expenditures were under budgeted expenditures by \$65,509.

### **Capital Assets**

Governmental activities had net capital assets of \$432,906 and \$346,372 as of June 30, 2020 and 2019, respectively. Capital asset additions during 2020 included roof repairs and telephone and internet communication equipment improvements. The Council did not acquire any capital assets during 2019. Depreciation expense totaled \$19,089 and \$18,787 for the years ended June 30, 2020 and 2019, respectively.

Additional details for capital assets can be found in the notes to the financial statements.

Management's Discussion and Analysis For the Year Ended June 30, 2020

### **Economic Factors and Next Year's Activities**

The Council's budget continues to reflect the overall economy of local communities, the region, State and nation, as well as public funds available from each level. As federal funding becomes less available, and as budgets are stretched for states, municipalities, counties and tribes, entities such as the Council have also struggled to re-shape budget resources while continuing their robust relevance and presence in the work of supporting local and regional economies and quality of life.

Public funding for the Council has been somewhat stable, and members sometimes tap other resources to subcontract with the Council for specialized services. Among those services, New Mexico Executive Order 2013-006 imposed restrictions on all units of government with problematic financial reporting or audit issues. To allow for the continued flow of appropriated funds to those entities, the Governor's office permitted the use of "alternative fiscal agents" to provide the necessary oversight on the local expenditure of State appropriations. The State authorized the Council to serve as an alternative fiscal agent for these purposes and to charge a fee. The Northwest Council entered into alternative fiscal agency agreements with several such entities, covering many different appropriated projects. Upon project completion and drawdown of funds, the Council will be reimbursed per a percentage management fee. These revenues may assist the Council with cash flow and reserve capacity.

Operational budget continues to be relatively stable. Other factors are outlined below:

♦ Membership: Membership dues are estimated to be slowly decreasing in the coming couple of years mainly due to COVID-19 and shrinking local tax collections to those realized in fiscal year 2019 and moreover are still about 20% below pre-recession levels. Local governmental members have experienced increasing budget stress as a consequence of ongoing decreases in state and federal funding, uncertainties in local gross receipt tax revenue, projected decreases resulting from the progressive phasing out of the "hold harmless" compensations to local governments related to elimination of the food tax, COVID-19 impacts, and volatility in the region's traditional industries.

Management's Discussion and Analysis For the Year Ended June 30, 2020

Economic Factors and Next Year's Activities-continued

- <u>US Economic Development Administration (EDA):</u>
  - o Planning and Technical Assistance Grant: Planning and technical assistance funding for the annual "Partnership Planning Program" grant to "Economic Development Districts" from EDA (U.S. Department of Commerce), administered under a renewed three-year grant agreement for Calendar Years 2016 through 2018, received an increase in Fall 2016, adding \$20,000 to the original \$180,000 three-year agreement and resulting in adjusted annual budgets of about \$70,000 for each of the Federal fiscal years beginning October 1, 2016. The Council matches the federal funds at the rate of 25% of grant funds (which computes to 20% of "total project cost") for this economic development function. Annual renewal is assumed within the agreement, but may be subject to certain factors, including (a) Congressional reauthorization of and appropriations to the EDA and (b) EDA compliance and peer reviews. The Council continued service on the Peer Review Committee of the Southwest Region Executive Directors Association (SWREDA), which carried out EDA's mandated peer review process involving economic development districts in the five Southwestern states under contract with the EDA Austin Regional Office; this Council completed a formal Peer Review in July 2018 at the SWREDA annual conference.
  - The Council closed a multi-year grant awarded by EDA under the inter-agency "POWER" initiative, tapping resources reflecting the government's commitment to coal-impacted regions. Two-thirds of this funding was committed to an outside contract for performance of a regional economic assessment related to the coal industry, and the balance of grant funds were sufficient to support senior-level staffing of the project up through Summer 2017, and thereafter to support the major regional Forum held in Farmington in November 2017. This special program was closed thereafter.
  - Assistance to Coal Communities Grant: In September 2019, the Council was awarded a \$988,400 grant to develop master plans and design documents for the Prewitt and Milan Industrial Parks, respectively, and develop and implement a pilot workforce program. This funding was matched by \$540,000 in State investment. The majority of this grant was provided to a contractor but did allow the Council to restore a part-time Regional Economic Development Manager position that went unfunded since the POWER initiative discussed above.
  - o The Council is set to receive \$400,000 in non-competitive EDA-CARES Act funds to provide and implement a COVID-19 Recovery Plan for the region.

### Management's Discussion and Analysis For the Year Ended June 30, 2020

- ♦ <u>State Grant-in-Aid</u>: Annual appropriations from the State Legislature, administered by the Local Government Division and identified as grant-in-aid funding for regional planning councils were subjected to a series of budget cuts administered "across the board" in State government, reducing annual SGIA budgets by over 10% since January 2016.
- New Mexico Department of Transportation Regional Transportation Planning (NMDOT):
  - O The Council's annual contract from the NMDOT for management of the Northwest Regional Transportation Planning Organization (RTPO) is administered under two-year agreements. Annual funding for this agreement continued at \$85,000 for Federal Fiscal Year 2021 (October 2020 September 2021 funding cycle), with the requirement of a 25% match (or 20% of total project).
    - Future funding is subject to numerous federal and state budget processes, and managerial demands and requirements have increased in the past two years, resulting in numerous adjustments in the documentation of services and expenses for the program.
- ♦ <u>Local Grants and Contracts</u>: Additional subcontracts have been entered into with local governments for special projects related to local and regional infrastructure, with new opportunities shaping up for fiscal year 2021.

Initiatives to grow the budget in fiscal year 2021 will continue to be pursued, e.g.:

- The Council is requesting guidance from the Board and its Executive Committee on strategies and direction on adding services, adding members, or both.
- The Council has been involved in community meetings and planning efforts with respect to workforce development in McKinley County and has been recommended for a leadership role and funding from the U.S. Economic Development Administration (EDA), State funds, and/or W.K. Kellogg Foundation in the coming years.
- Contracts with local governments for legislative appropriations and planning grants under the Community Development Block Grant program administered by the State Department of Finance and Administration (DFA) under annual funding from the U.S. Department of Housing and Urban Development.
- Specialized and supplemental technical assistance to local governments and other public entities in the field of planning, organizational development and funding.
- Continued research into funding opportunities for the Council.

Management's Discussion and Analysis For the Year Ended June 30, 2020

• Continued management of short-term grants and contracts, which can serve as an implementation avenue for various initiatives while at the same time diversifying funding into the Council and building short and long-term reserves.

### **Request for Information**

This financial report is designed to provide a general overview of the Council's finances and demonstrate its accountability for funds received. If you have questions about this report or need additional financial information, contact the Council at the following address:

Northwest New Mexico Council of Governments 106 West Aztec Ave Gallup, NM 87301 (505) 722-4327

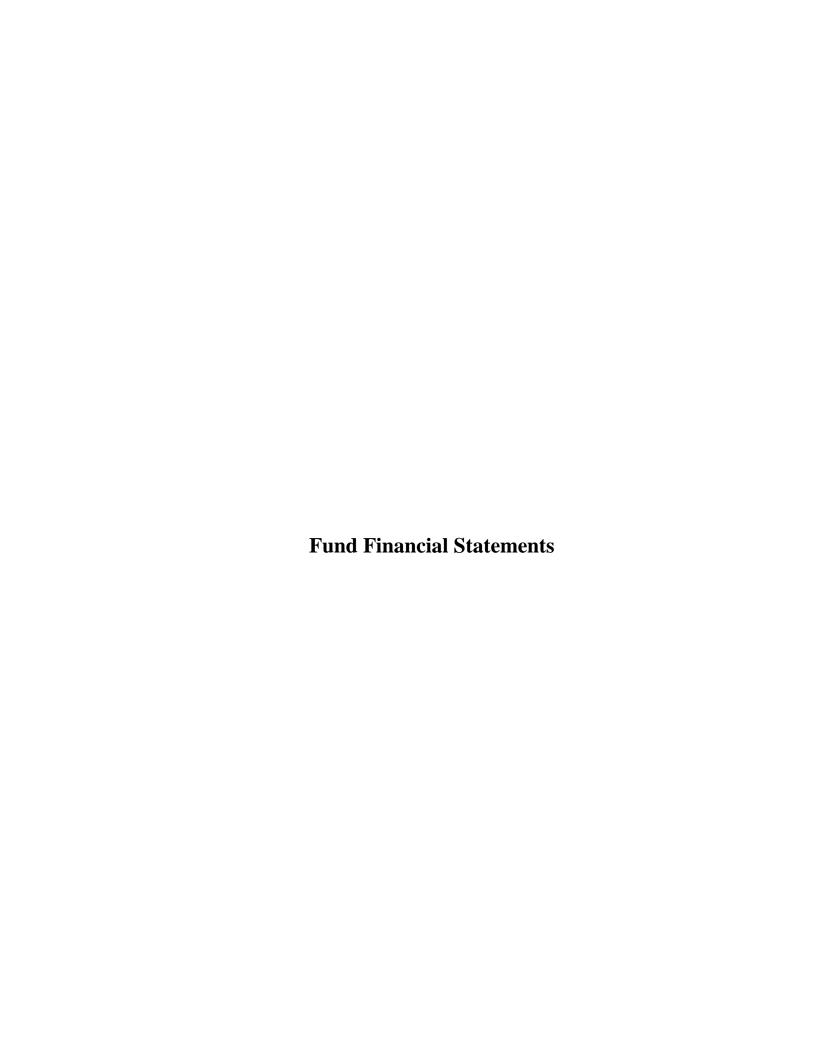


Statement of Net Position June 30, 2020

	Primary Government					
	Governmental		Business-type			
	A	ctivities	A	ctivities		Total
Assets						
Current assets						
Cash and cash equivalents	\$	148,114	\$	-	\$	148,114
Cash restricted for loan programs		-		259,289		259,289
Grants receivable, net		410,822				410,822
Total current assets		558,936		259,289		818,225
Noncurrent assets						
Nondepreciable		73,244		-		73,244
Depreciable, net of accumulated depreciation		359,662				359,662
Total noncurrent assets		432,906				432,906
Total assets		991,842		259,289	_	1,251,131
<b>Deferred Outflows - Pension Related</b>		147,082				147,082
Liabilities						
Current liabilities						
Accounts payable		198,416		_		198,416
Accrued payroll liabilities		12,555		-		12,555
Unearned grant revenue		170,591		-		170,591
Compensated absences, current portion		7,856				7,856
Total current liabilities		389,418				389,418
Noncurrent liabilities						
Net pension liability		550,490		-		550,490
Compensated absences, net of current portion		22,359				22,359
Total noncurrent liabilities		572,849				572,849
Total liabilities		962,267			_	962,267
<b>Deferred Inflows - Pension Related</b>		100,299				100,299
Net Position						
Net investment in capital assets		432,906		-		432,906
Restricted for loan programs		-		259,289		259,289
Unrestricted (deficit)		(356,548)		_		(356,548)
Total net position	\$	76,358	\$	259,289	\$	335,647

### Statement of Activities For the Year Ended June 30, 2020

		Program Revenues			,	xpense) Revenue ges in Net Posit	
			Operating	Capital		.840 111 1 144 1 001	
		Charges for	Grants and	Grants and	Governmental	Business-type	
	Expenses	Services	Contributions	Contributions	Activities	Activities	Total
Functions/Programs:							
Governmental activities							
Regional community development	\$ 1,301,773	\$ 433,639	\$ 551,024	\$ 105,623	\$ (211,487)		\$ (211,487)
Total governmental activities	1,301,773	433,639	551,024	105,623	(211,487)		(211,487)
Business-type activities							
Enterprise loan fund							
Total business-type activities							
Total	\$ 1,301,773	\$ 433,639	\$ 551,024	\$ 105,623	(211,487)		(211,487)
General revenues:							
Membership dues					234,500	-	234,500
Miscellaneous income					25,423	10	25,433
Total general revenues					259,923	10	259,933
Changes in net position					48,436	10	48,446
Net position, beginning of year					27,922	259,279	287,201
Net position, end of year					\$ 76,358	\$ 259,289	\$ 335,647



### Balance Sheet Governmental Fund June 30, 2020

	General Fund	_
Assets		
Cash and cash equivalents	\$ 148,114	
Grants receivable	410,822	
Total assets	\$ 558,936	
Liabilities and Fund Balance		
Liabilities		
Accounts payable	\$ 198,416	
Accrued payroll and related liabilities	12,555	
Unearned grant revenue	170,591	
Total liabilities	381,562	
Fund Balance		
Unassigned	177,374	
Total fund balance	177,374	
Total liabilities and fund balance	\$ 558,936	

### Reconciliation of the Governmental Fund Balance Sheet to the Statement of Net Position June 30, 2020

Fund Balance - Governmental Fund	\$ 177,374
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in government activities are not financial resources and, therefore, are not reported in the funds	432,906
Some liabilities, listed below, are not due and payable in the current period and, therefore, are not reported in the funds	
Compensated absences	(30,215)
Defined benefit pension plan deferred outflows are not financail resources and, therefore, are not reported in the funds	147,082
Defined benefit pension plan deferred inflows are not financial resources and, therefore, are not reported in the funds	(100,299)
The net pension liability is not due and payable in the current period and, therefore, is not reported in the funds	 (550,490)
Net Position - Governmental Activities	\$ 76,358

### Statement of Revenues, Expenditures and Changes in Fund Balance Governmental Fund For the Year Ended June 30, 2020

Revenues	General Fund	
Membership dues	\$	234,500
State and local grants and contributions		279,341
Federal grants and contracts		377,306
Project management and fiscal agent fees		433,639
Miscellaneous income		25,423
Total revenue		1,350,209
Expenditures		
Current		
Regional community development		1,209,141
Capital outlay		105,623
Total expenditures		1,314,764
Net change in fund balance		35,445
Fund balance (deficit), beginning of year		141,929
Fund balance, end of year	\$	177,374

### Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balance to the Statement of Activities For the Year Ended June 30, 2020

Net change in fund balance - governmental fund	\$	35,445
Amounts reported for governmental activities in the statement of activities are different because:		
Capital outlays are reported in governmental funds as expenditures. However, in the statement of activities, the cost of those assets are allocated over their estimated useful lives and reported as depreciation expense.		
1	05,623 (19,089)	86,534
Expenses reported in the statement of activities that do not require the use of current financial resources are not reported as expenditures in governmental funds:		
Current year increase in compensated absences		(4,232)
Changes in deferred outflows of resources-pension related, deferred		
inflows of resources-pension related, and the net pension liability		(69,311)
Change in net position - governmental activities	\$	48,436

### Statement of Net Position Proprietary Fund June 30, 2020

	Е	Enterprise Loan
		Fund
Assets		
Cash and cash equivalents	\$	259,289
Total assets		259,289
Net Position		
Restricted for loan programs		259,289
Total net position	\$	259,289

## Statement of Revenues, Expenses and Changes in Fund Net Position Proprietary Fund For the Year Ended June 30, 2020

	Enterprise Loan Fund	
<b>Operating Revenues</b>		
Interest income	\$	10
Total operating revenues		10
Operating income		10
Net position, beginning of year		259,279
Net position, end of year	\$	259,289

### Statement of Cash Flows Proprietary Fund For the Year Ended June 30, 2020

	Enterprise	
	Loan	
	Fund	
Cash flows from operating activities		
Interest income received	\$	10
Net cash provided by operating activities		10
Net increase in cash and cash equivalents		10
Cash and cash equivalents, beginning of year		259,279
Cash and cash equivalents, end of year	\$	259,289
Reconciliation of operating income to net cash provided by operating activities		
Operating income	\$	10
Adjustments to reconcile operating income to net cash provided by operating activities  Total adjustments	_	<u>-</u>
Net cash provided by operating activities	<u>\$</u>	10

### Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual – General Fund For the Year Ended June 30, 2020

	Budgeted Amounts						Variance with Final Budget Positive	
	Original Final			Actual		(Negative)		
Revenues								
Grants and contracts	\$	1,587,991	\$	1,359,591	\$	656,647	\$	(702,944)
Membership dues		234,500		234,500		234,500		-
Project management and fiscal agent fees		-		-		433,639		433,639
Miscellaneous income		39,000		39,000		25,423		(13,577)
Total revenues		1,861,491	_	1,633,091		1,350,209		(282,882)
Expenditures								
Current								
Regional community development		1,630,147		1,301,882		1,209,141		92,741
Capital outlay		100,413		78,391		105,623		(27,232)
Total expenditures		1,730,560		1,380,273		1,314,764	_	65,509
Net change in fund balance		130,931		252,818		35,445		217,373
Fund balance, beginning of year		141,929		141,929	_	141,929		
Fund balance, end of year	\$	272,860	\$	394,747	\$	177,374		

Notes to the Financial Statements June 30, 2020

### 1) Summary of Significant Accounting Policies

### Reporting Entity

The Northwest New Mexico Council of Governments (the "Council") was established in 1968 pursuant to New Mexico State Law and Executive Order to serve as State Planning District I, initially serving local governments in McKinley County and subsequently adding local governments in Cibola and San Juan Counties. For the fiscal year ended June 30, 2020, the Council was composed of ten units of local government, including:

- Cibola, McKinley and San Juan Counties,
- The incorporated communities of Gallup, Grants, Farmington, Milan, Aztec and Bloomfield, and
- Northwest New Mexico Regional Solid Waste Authority.

Funding comes from each member government, as well as many public and private funding sources.

The basic activities are as follows:

- Obtain grants, contracts and other sources of funds for local governments and various agencies and entities;
- Disseminate information regarding federal programs and the establishment of new programs;
- Provide technical assistance to members in the developing, financing and implementing of local programs and projects;
- Serve as a liaison and facilitator of communications between and among local members and other public and private agencies;
- Sponsor workshops, seminars and forums on local and regional issues, as well as on public and private programs available for members;
- Develop regional plans and initiatives for addressing local and regional needs, such as in the areas of water, community development, housing transportation, energy and economic development; and
- Serve as a Federally designated economic development district.

The Council is the primary government and is not a component unit of any other entity. It is the financial reporting entity, and it did not have any component units during the fiscal year ended June 30, 2020.

Notes to the Financial Statements June 30, 2020

### 1) Summary of Significant Accounting Policies – continued

### **Accounting Standards**

The financial statements of the Council conform with generally accepted accounting principles (GAAP) applicable to state and local governments. The Governmental Accounting Standards Board (GASB) is the standard-setting body for governmental accounting and financial reporting. GASB statements and interpretations constitute GAAP for governments and their enterprises.

### **Basis of Presentation – Fund Accounting**

The accounting system is organized and operated on a fund basis. A "fund" is defined as a fiscal and accounting entity with a self-balancing set of accounts, which are segregated for the purpose of carrying out specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations.

### **Basis of Accounting**

### Council-wide Financial Statements

The Council-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) are prepared using the economic resources measurement focus and the accrual basis of accounting. This is the same approach used in preparation of proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Therefore, governmental fund financial statements include reconciliations with brief explanations to better identify the relationship between the Council-wide statements and the governmental fund statements. The Council-wide focus is more on the sustainability of the Council as an entity and the change in aggregate financial position resulting from the activities of the period. Neither fiduciary funds nor component units that are fiduciary in nature are included in the Council-wide financial statements.

### **Net Position**

Components of net position include the following:

- Net investment in capital assets represents the cost of capital assets netted with accumulated depreciation and the outstanding balance of any debt, excluding unspent proceeds, that is directly attributable to the acquisition, construction or improvement of these capital assets
- Restricted net position when constraints placed on the use of net position is either externally imposed by law through constitutional provisions or enabling legislation. Legal enforceability means that a government can be compelled by an external party such as citizens, public interest groups, or the judiciary to use resources created by enabling legislation only for the purposes specified by the legislation.

Notes to the Financial Statements June 30, 2020

- 1) Summary of Significant Accounting Policies continued
  - Unrestricted net position represents all other net position that does not meet the definition of "restricted" or "net investment in capital assets."

### **Fund Financial Statements**

The fund financial statements provide information about the Council's funds. Separate statements for each fund category – governmental and proprietary – are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, with each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds. The Council's sole governmental fund is its general fund.

The Council's only enterprise fund is as follows:

• Enterprise Loan Fund – makes loans to new and growing businesses through "gap" or "bridge" financing. It is the intent of this fund to fill the gap in financing, by partnering with a bank or other lending agency.

The Council-wide and proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when liabilities are incurred, regardless of when the related cash flow takes place.

Proprietary fund *operating* revenues result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. *Operating* expenses of proprietary funds include the cost of services and administrative expenses. All revenues and expenses not meeting these definitions are reported as *nonoperating* revenues and expenses.

The governmental fund statements are presented on the current financial resources measurement focus and the modified accrual basis of accounting. Under this basis, revenues are recognized in the accounting period in which they become measurable and available. Expenditures are recognized in the accounting period in which the fund liability is incurred, if measurable. This presentation is deemed appropriate to (a) demonstrate legal compliance, (b) demonstrate the source and use of liquid resources, and (c) demonstrate how the Council's actual experience conforms to the budget plan.

### Unearned Revenue

Program revenues are made up of fees received from members of the Council and grants and contracts that have been used to meet the operational or capital requirements of a particular program.

Notes to the Financial Statements June 30, 2020

### 1) Summary of Significant Accounting Policies – continued

### Revenue Recognition

In applying the "susceptible to accrual concept" under the modified accrual basis, revenue is recognized when it is deemed both measurable and available (i.e., collectible within the current year or within 60 days of year-end, and available to pay obligations of the current period). Reimbursements from state and federally funded projects are accrued as revenue at the time the expenditures are made. If funds are received in advance, the revenue is deferred until expenditures are made.

### **Program Revenues**

Program revenues are made up of fees received from members of the Council and grants and contracts that have been used to meet the operational or capital requirements of a particular program.

### **Expenditure Recognition**

The measurement focus of governmental fund accounting is based on decreases in net financial resources (expenditures) rather than expenses. Most expenditures are measurable and are recorded when the related fund liability is incurred. However, principal and interest on general long-term debt, as well as other long-term liabilities (e.g. accrued leave) are recognized when paid. Expenditures charged to federal programs are recorded utilizing the cost principles prescribed by the various funding sources.

### Fund Balance Classifications

In February 2009, the GASB issued Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions* (GASB 54). This statement enhances the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied. GASB 54 also clarifies governmental fund type definitions.

### GASB 54 fund balance classifications include:

- Nonspendable amounts cannot be spent because they are either (1) not in spendable form or (2) are legally or contractually required to be maintained intact;
- Restricted amounts constrained to specific purposes that are externally imposed or imposed by law through constitutional provisions or enabling legislation;
- *Committed* amounts can only be used for specific purposes pursuant to constraints imposed by formal action of the highest level of decision-making authority (Board of Directors);
- Assigned constrained by the Council's intent to be used for a specific purpose(s);
- *Unassigned* the residual classification for remaining amounts after all other classifications have been considered.

Notes to the Financial Statements June 30, 2020

### 1) Summary of Significant Accounting Policies – continued

### Capital Assets and Depreciation

The Council capitalizes expenditures over \$5,000 according to 12-6-10 NMSA 1978. Capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated capital assets are valued at their estimated fair market value on the date they are donated, and when construction is financed, interest during construction is capitalized.

Although depreciation is not funded, it must be considered in order to properly reflect the results of operations and the replacement of the equipment and furniture. Depreciation of capital assets is computed and recorded by the straight-line method. Estimated useful lives of the various classes of depreciable capital assets are as follows:

<u>Assets</u>	<u>Years</u>
Building	30
Leasehold improvements	Life of the lease
Furniture and fixtures	5-10
Software	3-5
Vehicles	5

### Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and additions to/deductions from PERA's fiduciary net position have been determined on the same basis as they are reported by PERA. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### **Budgets**

An annual operating budget is prepared by Council staff for the general and proprietary fund after the New Mexico Department of Finance and Administration (DFA) notifies the Council's Board of Directors of the amount of state grants-in-aid available to be allocated. The Council must obtain non-federal matching funds or services, or both, from local governments and private sources at least equal to the amount of the state grant-in-aid. The governing board of the Council certifies that the budget adopted is consistent with the expenditure of state and local funds under the Planning District Act.

Notes to the Financial Statements June 30, 2020

### 1) Summary of Significant Accounting Policies – continued

The adopted budget is then presented to and certified by DFA with respect to the budget and work program under the State Grant in Aid funding. The Council's Board of Directors exercises budgetary control at the fund level for capital outlay and all other operations. Subsequent budget adjustments must be approved by the governing board of the Council but are not subject to approval by the Department of Finance and Administration. The president or treasurer of the Council's Board of Directors certifies from time to time that the matching funds from local or private sources are on deposit in the Council's own account before quarterly payment of state grant-in-aid is made.

Any state funds unexpended on June 30th each year revert to the state's General Fund and, if any state funds have been used for any purpose not within the purposes of the Planning District Act, the amount shall be reimbursed to the state. The Council has received no funds from the state's General Fund.

The Council records and maintains the general fund budget on the modified accrual basis, and therefore, a reconciliation of the budget financial statements to the fund financial statements is not necessary.

### **Spending Policy**

When an expenditure/expense is incurred for purposes for which both restricted and unrestricted resources are available, it is the Council's policy to use restricted resources first. When expenditures/expenses are incurred for purposes for which unrestricted (committed, assigned, and unassigned) resources are available, and amounts in any of these unrestricted classifications could be used, it is the Council's policy to spend committed resources first.

### **Indirect Cost**

The Council does not have a negotiated Indirect Cost Rate with federal grantors. Expenditures not directly attributable to specific programs are allocated monthly among all funds based upon the budgeted expenditures for each fund as a percentage of total budgeted expenditures.

### <u>Interfund Receivable and Payables – Due To/Due From</u>

During the course of operations, numerous transactions occur between individual funds that may result in amounts owed between funds, and those related to goods and services type transactions are classified as "due to and from other funds." Short-term interfund loans are reported as "interfund receivables and payables," and these amounts are presented at the net amounts for each fund. Interfund receivables and payables between funds within governmental activities are eliminated in the Statement of Net Position.

Notes to the Financial Statements June 30, 2020

### 1) Summary of Significant Accounting Policies – continued

### Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

### Deferred Outflows/Inflows of Resources

In addition to assets, the Council will sometimes report deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to future period(s) and so will not be recognized as an outflow of resources (expense/expenditures) until then. Also, in addition to liabilities, the Council will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. At June 30, 2020, the Council reported deferred outflows of resources of \$147,082 and deferred inflows of resources of \$100,299, both related to the Council's participation in PERA.

### Cash and Cash Equivalents

Cash and cash equivalents consist of short-term highly liquid investments, which are readily convertible to cash within ninety (90) days of purchase.

### 2) Key Programs of the Council

The General Fund is the general operating fund of the Council and it is used to account for all financial resources except those required to be accounted for in another fund. The General Fund is always considered a major fund.

The key programs of the Council are organized by "funds" (also referred to administratively as "programs" or "projects", or alternatively as "departments" by the Council's accounting system), each of which is considered a separate accounting entity for internal record-keeping purposes. The operations of each fund (program) are accounted for with a unique set of self-balancing accounts that comprise its assets, liabilities, fund balances, revenues and expenditures.

Special revenue funds are used to account for the proceeds from specific revenues sources that are legally restricted to expenditures for specified purposes. The Board of Directors authorizes the establishment of special revenue funds. The Council did not have any special revenue funds during fiscal year 2020.

Notes to the Financial Statements June 30, 2020

### 2) Key Programs of the Council – continued

The following are the grant and contract programs included in the General Fund during fiscal year 2020:

### **Federal Grants and Contracts**

EDA/Planning and Technical Assistance — A multi-year grant from the Economic Development Administration (EDA) of the U.S. Department of Commerce to establish and maintain a Comprehensive Economic Development Strategy (CEDS) process, including: economic demographics work; coordinating economic development planning with other economic development entities; notifying the EDA Austin Regional Office of any plant closures or significant downsizing disaster designations, base realignments or closures, or any other sudden and severe economic dislocation within the district; providing staff support to develop and monitor projects that will increase economic opportunities within the district; and providing technical assistance as appropriate to member agencies.

### **State Grants and Contracts**

NMLGD/State Grant-in-Aid — The Council utilizes State-appropriated Grant-in-Aid funds, administered by the Local Government Division of the New Mexico Department of Finance and Administration, in combination with other funds, to support planning and technical assistance activities in program management, project development and technical assistance in Grantsmanship, Community Development Block Grants (CDBG) for local members, local Infrastructure Capital Improvement Plans (ICIP), legislative relations, infrastructure capital outlay, rural community development, water planning, and general regional planning.

NMDOT/Regional Transportation Planning Organization (RTPO) — A multi-year grant from the New Mexico Department of Transportation (NMDOT), renewed annually and funded in part by Federal appropriations to New Mexico by the Federal Highway Administration, to provide staffing services in support of regional transportation planning under the auspices of the Northwest Regional Transportation Planning Organization (NWRTPO), including coordination and staffing of the NWRTPO Committee comprised of representation from the region's local and tribal governments, networking with transportation partners within the region and the state, preparation of general and special regional plans in collaboration with the State (such as in freight and long-range planning), and annual submission to NMDOT of regional recommendations for project inclusion in the State Transportation Improvement Program (STIP).

Notes to the Financial Statements June 30, 2020

#### 2) Key Programs of the Council – continued

#### **Local and Private Grants and Contracts**

*COPE: Food Mapping* – The Council operates a subgrant under this private non-profit initiative to involve mapping of food systems and assets in the region and Navajo Nation.

*GLP: NM-LCO Fiscal Agent* – An intergovernmental agreement between the City of Gallup and the Council to provide alternative Fiscal Agency Services in connection with fund projects as appropriated by the State Legislator for utilization by the City of Gallup.

*BLM: NM-LCO Fiscal Agent* – An intergovernmental agreement between the City of Bloomfield and the Council to provide alternative Fiscal Agency Services in connection with fund projects as appropriated by the State Legislature for utilization by the City of Bloomfield.

Milan: NM-LCO Fiscal Agent – An intergovernmental agreement between the Village of Milan and the Council to provide alternative Fiscal Agency Services in connection with fund projects as appropriated by the State Legislature for utilization by the Village of Milan.

Cibola: CWPP – The Council operated a grant from Cibola County to oversee consulting work to produce a Community Wildfire Protection Plan.

*McK/Milan: ACC Match* – The Council operated a combined program under three contracts received by McKinley County and the Village of Milan, respectively, that provides match for our EDA ACC grant program as follows:

- *McK: PIP* The Council operated a grant from McKinley County to produce a plan and design the Prewitt Industrial Park including a spec-building.
- *Milan: MIP* The Council operated a grant from the Village of Milan to produce a plan and design the Milan Industrial Park including a spec-building.
- *McK:* Workforce The Council operated a grant from McKinley County to produce a pilot workforce program.

Farmington MPO: – The Council operated two contracts in relation to operating and managing the Farmington MPO program. Mid-way through, these contracts were voided with the City of Farmington due to lack of staffing.

*McK: ZMTP QA-QC & Design*— The Council operated a combined program under two contracts received by McKinley County to conduct fieldwork, prepare maps and trail designs, and assist with oversight and quality control on field construction work on trails under the Zuni Mountains Trails Project.

*McK*: Energy Service Performance Contract (ESPC) – The Council continues a multiyear contract with McKinley County for assistance with its guaranteed energy program.

Notes to the Financial Statements June 30, 2020

#### **Enterprise Loan Fund**

The Council administers the Enterprise Loan Fund (the "ELF"), funded in part by the US Economic Development Administration under its Revolving Loan Fund program, which makes loans to new and growing businesses through "gap" or "bridge" financing.

#### 3) Cash Balances

In accordance with Section 6-10-17, NMSA 1978 Compilation, the Council is required to obtain pledged collateral from each bank that is a depository of public funds, in an aggregate amount equal to one-half of the amount of public money in each account. Securities, which are obligations of the United States, State of New Mexico, its agencies, institutions, counties, municipalities or other subdivisions are accepted as security at market value. No security is required for the deposit of public money that is insured by the Federal Deposit Insurance Corporation (FDIC), or the National Credit Union Administration.

Deposits (cash or cash equivalents) are carried at cost, which approximates market value. For the period beginning January 1, 2013, the standard maximum deposit insurance amount is \$250,000 per depositor at each separately chartered insured depository institution. For more information, visit <a href="www.fdic.gov">www.fdic.gov</a>.

Custodial Credit Risk is the risk that in the event of a bank failure, the Council's deposits may not be returned to it. The Council's deposit policy is to collateralize one-half of the uninsured public money amount in each account.

A summary of the Council's deposits, as well as pledged collateral in place over deposits, is as follows:

Pinnacle Bank	Туре	P	Balance Per Bank /30/2020	P	Balance er Books /30/2020
General fund	Checking	\$	149,354	\$	148,115
Enterprise loan fund - revolving loan fund	Checking		101,458		101,458
Enterprise loan fund - forest service loan fund	Checking		62,316		62,316
Enterprise loan fund - sequestered	Checking		95,514		95,514
Total cash in banks		\$	408,642	\$	407,403
As reported in the financial statements:					
Cash				\$	148,114
Restricted cash					259,289
				\$	407,403

Notes to the Financial Statements June 30, 2020

### 3) Cash Balances – continued

Pledged Collateral at Banks	Pin	nacle Bank
Deposits	\$	408,642
Less FDIC coverage		(250,000)
Total uninsured public funds		158,642
50% collateral requirement		79,321
Collateral Pledged	_	
Gallup McKinley: CUSIP 364010SA7		
maturing 8/1/2025; security interest rate of 3%		152,802
GNMA 12 111 AB: CUSIP 38378BH51		
maturing 8/1/2019; security interest rate of 4%		242,007
Over (under) collateralized	\$	315,488

## 4) Grants Receivable

Grant receivable balances at June 30, 2020, are composed of the following:

U.S. Economic Development Administration	\$ 146,222
Village of Milan	100,000
McKinnley County	62,000
State of New Mexico Local Government Division	46,662
New Mexico Department of Transportation	28,563
Cibola County	16,500
City of Grants	9,375
City of Bloomfield	750
City of Aztec	 750
Total	\$ 410,822

Notes to the Financial Statements June 30, 2020

#### 5) Loans Receivable

Loans receivable in the Enterprise Loan Fund as of June 30, 2020, consist of five loans made through the Revolving Loan Fund loan program for business and job creation in the tri-county region of Cibola County, San Juan County, and McKinley County.

Loans receivable	\$ 173,438
Less allowance	 (173,438)
Loans receivable, net	\$ 

Notes to the Financial Statements June 30, 2020

#### 6) Capital Assets

A summary of changes in capital assets for governmental activities during the year ended June 30, 2020, are as follows:

	Beginning Balances	Increases	Decreases	Ending Balances
Governmental activities	Bulunces	mercuses	Beereases	Darances
Capital assets not being depreciated				
Land	\$ 73,244	\$ -	\$ -	\$ 73,244
Construction in progress				
Total capital assets not being				
depreciated	73,244			73,244
Capital assets being depreciated				
Buildings	235,756	-	-	235,756
Building improvements	53,313	90,075	-	143,388
Furniture, fixtures and equipment	32,760	15,548	-	48,308
Software	42,496	-	-	42,496
Vehicles	24,576			24,576
Total capital assets being				
depreciated, at cost	388,901	105,623		494,524
Less accumulated depreciation for				
Buildings	22,267	7,859	-	30,126
Building improvements	8,049	2,766	-	10,815
Furniture, fixtures and equipment	29,854	3,549	-	33,403
Software	42,496	-	-	42,496
Vehicles	13,107	4,915	-	18,022
Total accumulated depreciation	115,773	19,089	_	134,862
Total capital assets being				
depreciated, net	273,128	86,534	-	359,662
Capital assets, net	\$ 346,372	\$ 86,534	\$ -	\$ 432,906

Depreciation expense of \$19,089 was allocated to the regional community development function in the Council-wide statement of activities, which is the Council's only governmental activity function.

Business-type activities capital assets is made up of a software program with an acquisition cost of \$4,178 that became fully depreciated in a prior fiscal year. There was no business-type capital asset activity during the year ended June 30, 2020.

Notes to the Financial Statements June 30, 2020

#### 7) Accounts Payable and Accrued Payroll Liabilities

A summary of accounts payable and accrued payroll liabilities at June 30, 2020, is as follows:

	Salaries and				
		Vendors	E	Benefits	Total
Governmental activities					
General fund	\$	198,416	\$	12,555	\$ 210,971
Total government activities	\$	198,416	\$	12,555	\$ 210,971

#### 8) Long-Term Debt

#### Compensated Absences

Employees are paid for annual leave and absences due to sickness by a prescribed formula based on length of service. Annual leave benefits anticipated to be liquidated with expendable available resources are accrued and reported as liabilities in the Councilwide financial statements. These liabilities are allocated to the general fund and the enterprise loan fund based on indirect cost formulas. No more than 240 hours of annual leave may be carried over from a previous fiscal year. Upon termination for whatever reason, the employee shall be paid for any unused annual leave at the employee's then-current rate of pay. Sick leave benefits are not accrued but rather expensed in the applicable fund(s) as they are paid.

Regular employees may carry over a maximum of 480 hours of sick leave from a previous fiscal year. Upon retirement or termination, all unused accrued sick leave shall be forfeited, except that, employees participating and vested in the PERA retirement program and with not less than five years of employment with the Council, shall be entitled to compensation for unused sick leave hours up to but not exceeding 480 hours, at a rate equal to thirty-three percent of their hourly rate of pay.

A summary of changes in long-term debt for the year ended June 30, 2020 is as follows:

					Amount
	Beginning			Ending	Due Within
	Balance	Increases	Decreases	Balance	One Year
Governmental activities					
Compensated absences	\$ 25,983	\$ 20,789	\$ (16,557)	\$ 30,215	\$ 7,856
Total long-term debt	\$ 25,983	\$ 20,789	\$ (16,557)	\$ 30,215	\$ 7,856

Notes to the Financial Statements June 30, 2020

#### 9) Unearned Revenue

Amounts recorded as unearned revenue represents an excess of grant funds received over expenditures. Unearned revenue at June 30, 2020, represents unexpended grant funds for the Prewitt and Milan Industrial Parks projects and total \$170,591 at June 30, 2020. Management anticipates fully expending these funds on the projects during fiscal year 2021.

#### 10) Restricted Net Position – Enterprise Loan Fund

The Enterprise Loan Fund's restricted net position of \$259,289 at June 30, 2020 is restricted for economic development activity (i.e. loan programs) as a result of agreements with the granting organizations.

#### 11) Membership Dues

Membership dues consist of annual assessments to member organizations. Membership dues are established by the Council based on a schedule of dues and service levels aligned with apportionment of Board seats and negotiated annually with the respective members.

#### 12) Lease Commitments

#### **Equipment Leases**

In March 2017, the Council entered into a new copier lease agreement for office equipment. The lease is accounted for as an operating lease and has a term of 60 months.

In March 2017, the Council entered into a postage machine lease agreement. The lease is accounted for as an operating lease and has a term of 60 months.

Future minimum payments for operating leases are as follows:

Year ending June 30,	
2021	6,423
2022	4,817
	\$ 11,240

Total lease expense for the year ended June 30, 2020 was approximately \$6,500. All leases may be terminated at any time with sixty days' notice if the New Mexico Legislature does not grant sufficient appropriation for the lease or if the Council decides that termination is necessary to protect the best interests of the State of New Mexico.

Notes to the Financial Statements June 30, 2020

#### 13) Public Employees Retirement Association (PERA) Pension Plan

#### General Information about the Pension Plan

Plan description. Public Employees Retirement Fund is a cost-sharing, multiple employer defined benefit pension plan. This fund has six divisions of members, including State General, State Police/Adult Correction Officers, Municipal General, Municipal Police/Detention Officers, Municipal Fire, and State Legislative Divisions, and offers 24 different types of coverage within the PERA plan. All assets accumulated may be used to pay benefits, including refunds of member contributions, to any of the plan members or beneficiaries, as defined by the terms of this plan. Certain coverage plans are only applicable to a specific division. Eligibility for membership in the Public Employees Retirement Fund is set forth in the Public Employees Retirement Act (Chapter 10, Article 11, NMSA 1978).

Except as provided for in the Volunteer Firefighters Retirement Act (10-11A-1 to 10-11A-7, NMSA 1978), the Judicial Retirement Act (10-12B-1 to 10-12B-19, NMSA 1978), the Magistrate Retirement Act (10-12C-1 to 10-12C-18, NMSA 1978), and the Educational Retirement Act (Chapter 22, Article 11, NMSA 1978), each employee and elected official of every affiliated public employer is required to be a member in the Public Employees Retirement Fund, unless specifically excluded.

Benefits Provided. Benefits are generally available at age 65 with five or more years of service or after 25 years of service regardless of age for TIER I members. Provisions also exist for retirement between ages 60 and 65, with varying amounts of service required. Certain police and fire members may retire at any age with 20 or more years of service for TIER I members. Generally, the amount of retirement pension is based on final average salary, which is defined under TIER I as the average of salary for the 36 consecutive months of credited service producing the largest average; credited service; and the pension factor of the applicable coverage plan. Monthly benefits vary depending upon the plan under which the member qualifies, ranging from 2% to 3.5% of the member's final average salary per year of service. The maximum benefit that can be paid to a retiree may not exceed a range of 60% to 90% of the final average salary, depending on the division. Benefits for duty and non-duty death and disability and for post-retirement survivors' annuities are also available.

Notes to the Financial Statements June 30, 2020

#### 13) PERA Pension Plan – continued

TIER II. The retirement age and service credit requirements for normal retirement for PERA state and municipal general members hired increased effective July 1, 2013 with the passage of Senate Bill 27 in the 2013 Legislative Session. Under the new requirements (TIER II), general members are eligible to retire at any age if the member has at least eight years of service credit and the sum of the member's age and service credit equals at least 85 or at age 67 with 8 or more years of service credit. General members hired on or before June 30, 2013 (TIER I) remain eligible to retire at any age with 25 or more years of service credit. Under TIER II, police and firefighters in Plans 3, 4 and 5 are eligible to retire at any age with 25 or more years of service credit. State police and adult correctional officers, peace officers and municipal juvenile detention officers will remain in 25-year retirement plans, however, service credit will no longer be enhanced by 20%. All public safety members in TIER II may retire at age 60 with 6 or more years of service credit. Generally, under TIER II pension factors were reduced by 0.5%, employee contributions increased 1.5% and effective July 1, 2014 employer contributions were raised 0.05%. The computation of final average salary increased as the average of salary for 60 consecutive months.

**Contributions.** See PERA's publicly available comprehensive annual financial report obtained at <a href="http://www.nmpera.org/financialoverview">http://www.nmpera.org/financialoverview</a>, for the employer and employee contribution rates in effect for fiscal year 2020.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions. At June 30, 2020, the Council reported a liability of \$550,490 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2018. The total pension liability was rolled-forward from the valuation date to the plan year ending June 30, 2019, using generally accepted actuarial principles. Therefore, the employer's portion was established as of the measurement date of June 30, 2019. There were no significant events or changes in benefit provisions that required an adjustment to the roll-forward liabilities as of June 30, 2019. The Council's proportion of the net pension liability was based on a projection of the Council's long-term share of contributions to the pension plan relative to the projected contributions of all participating entities, actuarially determined. At June 30, 2019, the Council's proportion was 0.0318%, which was a decrease of 0.012% from its proportion measured as of June 30, 2018.

Notes to the Financial Statements June 30, 2020

#### 13) PERA Pension Plan – continued

For the year ended June 30, 2020, the Council recognized pension expense of \$69,311. At June 30, 2020, the Council reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	_	Deferred atflows of	_	Deferred flows of
	R	esources	R	esources
Differences between expected and actual experience	\$	16,505	\$	5,955
Changes of assumptions		24,546		1,356
Net difference between projected and actual investment earnings on pension plan investments		18,550		-
Changes in proportion and differences between the Council's contributions and proportionate share of contributions		57,150		92,988
The Council's contributions subsequent to the measurement date		30,331		<u>-</u>
Total	\$	147,082	\$	100,299

\$30,331 reported as deferred outflows of resources related to pensions resulting from the Council's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	
2020	

2020	\$ 19,098
2021	(23,559)
2022	17,861
2023	 3,052
Total	\$ 16,452

Notes to the Financial Statements June 30, 2020

#### 13) PERA Pension Plan – continued

Actuarial assumptions. The total pension liability in the June 30, 2019 actuarial valuation was determined using the following significant actuarial assumptions, applied to all periods included in the measurement:

Actuarial valuation date	June 30, 2018
Actuarial cost method	Entry age normal
Amortization period	Level Percentage of Pay
Asset valuation method	Solved for based on statutory rates
Actuarial assumptions:	
- Investment rate of return	7.25% annual rate, net of investment expense
- Projected benefit payment	100 years
- Payroll growth	3.00%
- Projected salary increases	3.25% to 13.50% annual rate
- Includes inflation at	2.50% and 2.75% for all other years
- Mortality assumption	The mortality assumptions are based on the RPH-
	2014 Blue Collar mortality table with female ages
	set forward one year. Future improvement in
	mortality rates is assumed using 60% of the MP-
	2017 projection scale generationally. For non-
	public safety groups, 25% of in-service deaths are
	assumed to be duty related and 35% are assumed
	to be duty-related for public safety groups.
- Experience study dates	July 1, 2008 to June 30, 2017 (demographic) and
	July 1, 2013 through June 20, 2017 (economic)

Notes to the Financial Statements June 30, 2020

#### 13) PERA Pension Plan – continued

The total pension liability, net pension liability, and certain sensitivity information are based on an actuarial valuation performed as of June 30, 2018. The total pension liability was rolled-forward from the valuation date to the plan year ended June 30, 2019. These assumptions were adopted by the Board and used in the June 30, 2018 actuarial valuation.

The long-term expected rate of return on pension plan investments was determined using statistical analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

All Funds - Asset Class	Target Allocation	Long-term Expected Real Rate of Return				
Global equity	42.33%	7.48%				
Risk reduction and mitigation	21.37%	2.37%				
Credit oriented fixed income	15.00%	5.47%				
Real assets to include real estate equity	20.00%	6.48%				
Multi-risk allocation	<u>1.30</u> %					
Total	100.0%					

**Discount rate.** A single discount rate of 7.25% was used to measure the total pension liability as of June 30, 2019. This single discount rate was based on a long-term expected rate of return on pension plan investments of 7.25%, compounded annually, net of expense. Based on the stated assumptions and the projection of cash flows, the plan's fiduciary net position and future contributions were projected to be available to finance all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The projections of cash flows used to determine this single discount rate assumed that plan member and employer contributions will be made at the current statutory levels.

Notes to the Financial Statements June 30, 2020

#### 13) PERA Pension Plan – continued

Sensitivity of the Council's proportionate share of the net pension liability to changes in the discount rate. The following presents the Council's proportionate share of the net pension liability calculated using the discount rate of 7.25%, as well as what the Council's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25%) or 1-percentage-point higher (8.25%) than the current rate:

	Current							
DED. E. ID. I. V. I. I.C. I.	- / -	Decrease		count Rate	1% Increase			
<b>PERA Fund Division:</b> Municipal General	(6.25%)		(	(7.25%)	(8.25%)			
The Council's proportionate share of the net pension liability	\$	832,583	\$	550,490	317,096			

**Pension plan fiduciary net position.** Detailed information about the pension plan's fiduciary net position is available in the separately issued PERA financial report.

*Payables to the pension plan.* At June 30, 2020, the Council did not have any payables to PERA for fiscal year 2020 contributions.

#### 14) Post-Employment Benefits

The Council has chosen not to participate in the retiree health care service that it is eligible for under the Retiree Health Care Act (Chapter 10, Article 7C NMSA 1978).

#### 15) Risk Management

The Council is exposed to various risks of loss related to torts, theft of, damage to and destruction of assets, errors and omissions and natural disasters for which the Council carries commercial insurance. Settled claims have not exceeded this commercial coverage in the past year. Liabilities are reported when it is probable that a loss has occurred, and the amount of the loss can be reasonably estimated. As of June 30, 2020, the Council did not have any probable risks of loss.

Notes to the Financial Statements June 30, 2020

#### 16) Related Party Transactions

The by-laws of the Council require the composition of the Board of Directors to represent member governments. As a result, many members of the Board of Directors are employed by, or serve in an elected capacity for, member governments. Due to the nature of the Council, Board members have a significant interest in the Council's transactions related to the furnishing of services to their respective governments. Total membership dues paid by the member governments to the Council for the fiscal year ended June 30, 2020 was \$234,500.

#### 17) Recently Issued Accounting Pronouncements

GASB has issued several statements which have not yet been implemented by the Council. The Council believes that none of these statements will have a significant impact on the Council.

#### 18) Tax Abatements

None of the Council's revenue sources are impacted by tax abatements. Therefore, there is nothing to disclose under GASBS No. 77 – *Tax Abatement Disclosures*.

#### 19) Subsequent Events

In preparing these financial statements, the Foundations has evaluated events and transactions for potential recognition or disclosure through October 1, 2020, the date the financial statements were issued.

#### **20)** COVID-19

In early March 2020, the COVID-19 virus was declared a global pandemic, and it continues to cause market fluctuations. Business continuity and financial markets, including supply chains and consumer demand across a broad range of industries and countries, could be severely impacted for months or more, as governments and their citizens take significant and unprecedented measures to mitigate the consequences of the pandemic. Management is carefully monitoring the situation and evaluating its options during this time.



## Schedules of Required Supplementary Information June 30, 2020

#### Schedule of the Council's Proportionate Share of the Net Pension Liability of PERA Fund Division: Municipal General Public Employees Retirement Association (PERA) Plan Last 10 Fiscal Years\* (in thousands)

	June 30,										
Fiscal year	2020		2019		2018		2017		2016	2015	_
Measurement date	2019	2018		2017		2016		2015		2014	
The Council's proportion of the net pension liability (asset)	0.0318%	0.0287%		0.0438%		0.0339%		0.0304%		0.0369%	
The Council's proportionate share of the net pension liability (asset)	550	\$	458	\$	602	\$	542	\$	310	\$ 28	8
The Council's covered-employee payroll	310	\$	290	\$	295	\$	373	\$	290	\$ 24	3
The Council's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	177.42%		157.93%		204.07%		145.31%		106.90%	118.52	%
Plan fiduciary net position as a percentage of the total pension liability	70.52%		71.13%		73.74%		69.18%		81.29%	81.29	%

#### Schedule of the Council's Contributions to Public Employees Retirement Association (PERA) Plan PERA Fund Division: Municipal General Last 10 Fiscal Years (in thousands) \*

	June 30,												
Fiscal year	20	2020 2019			2018	2	2017		2016	2015			
Measurement date	2	019		2018		2017	2	016	2015		2014		
Statutory required contribution	\$	30	\$	28	\$	28	\$	36	\$	31	\$	27	
Contributions in relation to the statutorily required contributions		30		28		28		36		31	_	27	
Annual contribution deficiency (excess)	\$		\$	-	\$	-	\$		\$	-	\$		

<sup>\*</sup>Governmental Accounting Standards Board Statement 68 requires ten years of historical information be presented; however, until a full 10-year trend is compiled, the statement only requires presentation of information for those years that information is available. Complete information for the Council is not available prior to fiscal year 2015, the year the statement's requirements became effective.

## Notes to the Required Supplementary Information June 30, 2020

*Changes of benefit terms.* The PERA, COLA and retirement eligibility benefits changes in recent years are described in Note 1 of PERA's CAFR (https://www.saonm.org).

*Assumptions.* The Public Employ Retirement Association of New Mexico Annual Actuarial Valuations as of June 2019 report is available at http://www.nmpera.org/.







## Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance And Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Board of Directors
Evan Williams, Executive Director
Northwest New Mexico Council of Governments
and
Honorable Brian S. Colón, Esq., New Mexico State Auditor
Office of the State Auditor

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the budgetary comparison of the general fund of the Northwest New Mexico Council of Governments (the "Council") as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the Council's basic financial statements and have issued our report thereon dated October 1, 2020

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Council's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Council's internal control. Accordingly, we do not express an opinion on the effectiveness of the Council's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

OFFICE LOCATIONS

TEXAS | Waco | Temple | Hillsboro | Houston

**NEW MEXICO** | Albuquerque



Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Council's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Albuquerque, New Mexico

Pattillo, Brown & Hill, LSP

October 1, 2020

Summary Schedule of Prior Audit Findings For the Year Ended June 30, 2020

## **Section I – Status of Prior Year Audit Findings**

Finding 2019-001 – Chief Procurement Officer (Other Non-Compliance)

Current status: Resolved. Corrective action taken.

Schedule of Findings and Responses For the Year Ended June 30, 2020

### Section II – Summary of Audit Results

Type of auditors' report issued:

Internal control over financial reporting:

Material weaknesses identified?

No
Significant deficiencies identified?

No
Noncompliance material to financial statements noted?

No

#### **Financial Statement Findings**

None.

Exit Conference June 30, 2020

The financial statements presented in this report were prepared by the staff of the Northwest New Mexico Council of Governments with the assistance of its contract accountants from SJT Group, LLC.

The content of this report was discussed at an exit conference held on October 1, 2020 with the following in attendance:

#### **Northwest New Mexico Council of Governments**

Evan Williams, Executive Director

Louie Bonaguidi, Treasurer

Evan Williams, Director

Martina Whitmore, Administrative Assistant

Pattillo, Brown & Hill, L.L.P.

Chris Garner, CPA, Partner

SJT Group, LLC

Armando Sanchez, CPA, CFE, Managing Principal